

Decommissioning status, challenges and solutions in Sweden

A regulator's perspective

NKS-B Radworkshop 2018

Session 1: legislation and status

8 – 10 October 2018

Martin Amft, Ph.D.

Swedish Radiation Safety Authority (SSM)

Section for operation and decommissioning martin.amft@ssm.se

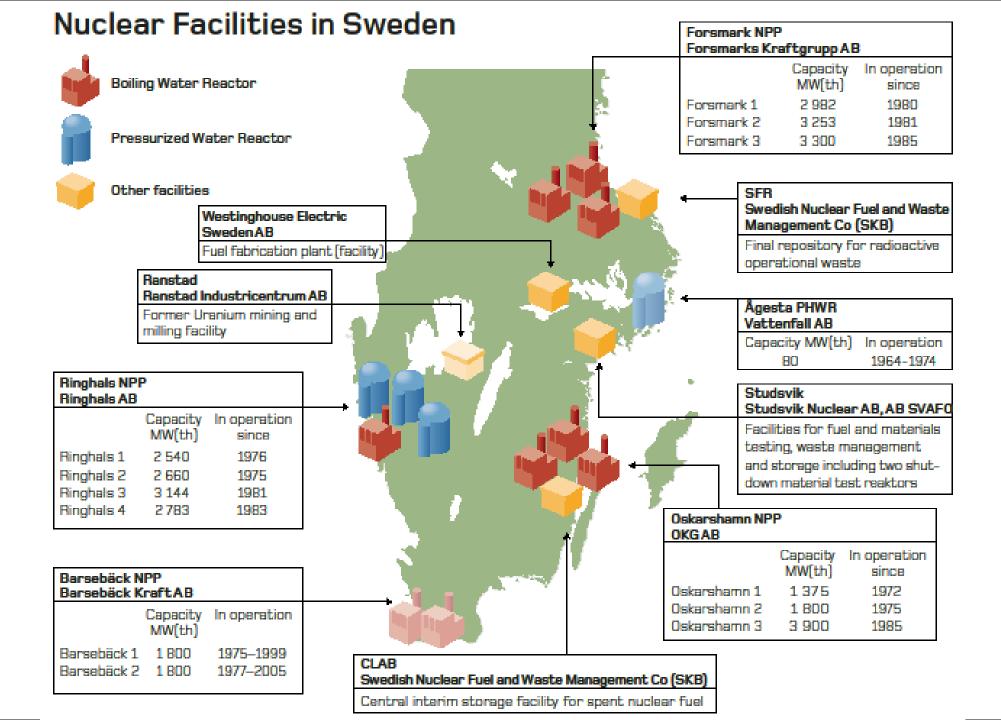


Outline

- status of the decommissioning projects and the Swedish legislation
- open legal questions and practical challenges for SSM
- practical solutions



Part 1 - status of the decommissioning projects and the Swedish legislation



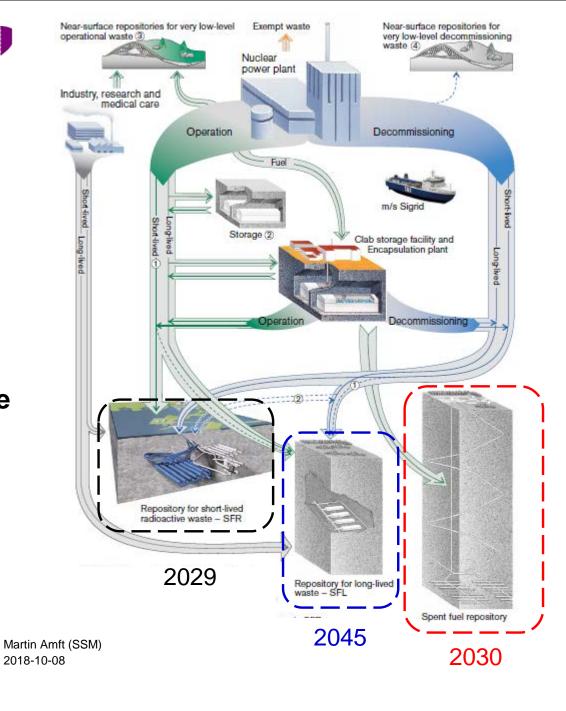
Operating and shut down NPPs

Barsebäck 1-2 Forsmark 1–3 Oskarshamn 1–3 Ringhals 1–4

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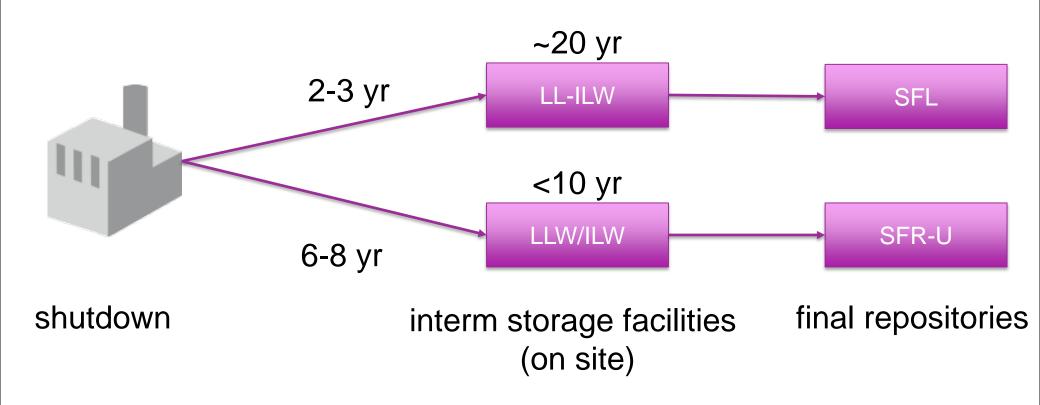


Swedish system for management and disposal of radioactive waste





LLW and ILW streams from D&D





Former uranium milling facility in Ranstad

- shut down 1984/2009
- D&D and clearance measurements essentially completed
- currently production of the final decommissioning report and an archive
- environmental surveillance of tailings



Studsvik materials research reactors

- shut down 2005
- D&D commenced in 2015 and essentially completed for systems and components
- decontamination and clearance of structures ongoing



Ågesta reactor (PHWR)

- shut down 1974, since than in care and maintenance operation
- D&D-applications planned in 2019
- preparatory activities ongoing, e.g. radiological characterization
- → large-scale D&D planned to commence ~2022



Barsebäck NPP (BWR)

- shut down: 1999 (unit 1) and 2005 (unit 2)
- segmentation of reactor internals completed in unit 2 and ~70% completed in unit 1
- D&D-applications in Dec 2018
- application for new LLW-interim storage facility 2019
- preparatory activities, e.g. radiological characterization
- large-scale D&D planned to commence 2020



Oskarshamn NPP (BWR)

- shut down: 2017 (unit 1) and 2016 (unit 2)
- preparatory activities, e.g. defueling, radiological characterization, adapting organization, separation from unit 3
- segmentation of reactor internals ~70% completed in unit 2
- D&D application for unit 1 under review
- D&D application for unit 2 in Oct 2018
- large-scale D&D planned to commence in 2019



Ringhals NPP (BWR and PWR)

- final shutdown planned in 2020 (unit 1) and 2019 (unit 2)
- application of license transfer to Vattenfall in Dec 18
- (initialization of) preparatory activities, e.g.
 radiological characterization and separation from units 3&4
- large-scale D&D planned to commence after license transfer in 2022



Regulatory framework for decommissioning (1/3)

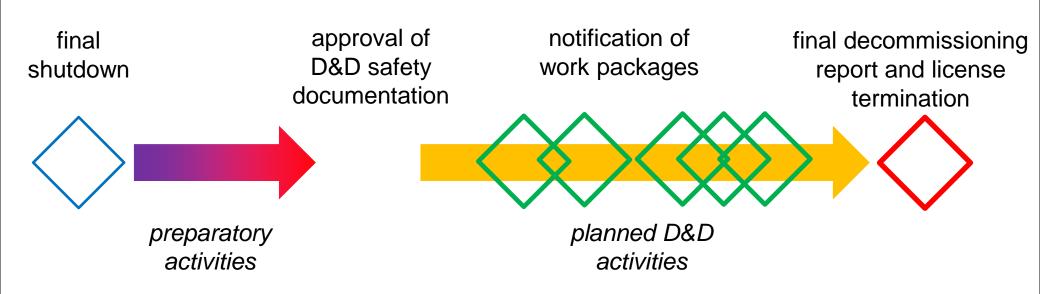
- Environmental Act (1998:808)
- Act on Nuclear Activities (1984:3), Ordinance (1984:14)
- Radiation Protection Law (2018:396), Ordinance (2018:506)
- Additional licensing conditions for decommissioning of nuclear power reactors (SSM2016-5866-8)



Regulatory framework for decommissioning (2/3)

- The Swedish Radiation Safety Authority's regulations (SSMFS 2018:1) concerning basic provisions applying to licensed activities involving ionising radiation
- → The Swedish Radiation Safety Authority's regulations (SSMFS 2008:1) concerning Safety in Nuclear Facilities
- The Swedish Radiation Safety Authority's regulations (SSMFS 2018:3) concerning exemptions from the Radiation Protection Act and concerning clearance of materials, building structures and areas







approval of D&D safety documentation



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notification of work packages





Status of the regulatory framework

- 1 Aug 2017 implementation of 2014/87/EURATOM in Act on Nuclear Activities
- 1 June 2018 implementation of 2013/59/EURATOM in Radiation Protection Act, Ordinance, and SSM's regulations
- Committee (M 2017:05) reviewing the Act on Nuclear Activities
- ~2020 new SSMFS concerning nuclear waste



Part 2 – open legal questions and practical challenges for SSM



(Some of the) open legal questions (1/2)

- How to handle exemptions from legal requirements (in an efficient way)?
- Who is terminating the nuclear license, the Government or SSM?
- What are the detailed requirements for license termination after decommissioning?



(Some of the) open legal questions (2/2)

- Is it reasonable that the licensee is responsible for its nuclear waste until the closure of the final repository?
- Can the licensee be responsible for the safety of nuclear waste after its transfer to an external interim storage facility or final repository?
- How to manage the long-term (decades long) environmental surveillance of land fills for VLLW?
- Is the incineration of VLLW in conventional district heating facilities legal and acceptable?



Practical challenges for SSM (1/2)

- timely recruitment and training of new staff to supervise four large-scale D&D projects in parallel
- reviewing and approving four D&D applications within <18 months
- reviewing license transfer application for Ringhals units 1 and 2
- 4. timely review and approval of waste type specifications



Practical challenges for SSM (2/2)

- 5. adapting supervision procedures for D&D
- reviewing and approving clearance of structures, building, and areas on four different sites
- 7. knowledge management and transfer during 2030 and ~2040



Part 3 – practical solutions



- timely recruitment and training of new staff → few competent candidates, SSM at two (three) locations
- reviewing and approving four D&D applications within <18 months → generic review plan and reliance on existing supervision results
- reviewing license transfer application for Ringhals units 1 and 2 → review on previous license applications and coordination with WSE's license renewal



- timely review and approval of waste type specifications → concentrated and standardized review periods; prioritization; recruitment
- adapting supervision procedures for D&D → trial & error; pilot inspections according to new routines in 2019
- 6. reviewing and approving clearance of structures, building, and areas on four different sites → standardized processes; recruitment
- knowledge management and transfer during 2030 and ~2040 → prerequisite: traceable, readable, searchable documentation



6th Decommissioning Seminar

13 - 14 March 2019 in Stockholm

Preliminary topics:

- waste management during D&D (1.5 days)
- D&D of small (non-nuclear) facilities (0.5 days)

For more information: martin.amft@ssm.se



Thank you for your attention!

Martin Amft, Ph.D.

Swedish Radiation Safety Authority

Section for operation and decommissioning

martin.amft@ssm.se

+ 46 73 382 86 64